1	
2	
3	
4	
5	
6	
7	UNITED STATES
8	ENVIRONMENTAL PROTECTION AGENCY REGION 9
9	
10	In re: ) Docket No. TSCA
11	PETROLEUM RECYCLING CORPORATION ) COMPLAINT ) AND
12	) NOTICE OF OPPORTUNITY
13	Respondent. ) FOR HEARING
14	
15	
16	I
17	COMPLAINT
18	This is a civil administrative action instituted pursuant to
19	Section 16(a) of the Toxic Substances Control Act (TSCA), 15
20	U.S.C. 2615(a). The Complainant is the United States
21	Environmental Protection Agency (EPA), Region 9. The Respondent
22	is Petroleum Recycling Corporation, which is, and was at all
23	times relevant to this Complaint, a California corporation, with
24	a place of business located at 2651 Walnut Avenue, Signal Hill,
25	California.
26	The Administrator of the EPA is authorized by TSCA Section
27	16(a)(1), 15 U.S.C. Section 2615(a)(1), to assess a civil penalty

- not to exceed \$25,000 per day for each violation of TSCA Section
- 2 15 (15 U.S.C. 2614). Authority to file a complaint to assess a
- 3 civil penalty has been delegated to the Regional Administrator of
- 4 the EPA, Region 9, by EPA Order 1200 TN 103, and by the Regional
- 5 Administrator to the Director, Air and Toxics Division, by EPA
- 6 Regional Order 1290.2A.
- 7 This Complaint and Notice of Opportunity for Hearing
- 8 (Complaint) serves as notice that the Complainant has reason to
- 9 believe that the Respondent has violated Section 15 of TSCA, 15
- 10 U.S.C. 2614, as follows:
- 11 <u>COUNT I</u>
- 12 1. Petroleum Recycling Corporation, a "person" within the
- meaning of 40 C.F.R. 761.3 (hereinafter "Respondent")
- operates a facility with plants at Signal Hill, California,
- 15 Fontana California, and San Diego, California and corporate
- business offices located at 2651 Walnut Avenue, Signal Hill,
- 17 California (hereinafter "Facility").
- 18 2. On April 2, 1990, a representative of the U.S EPA conducted
- an inspection of the Facility to determine compliance with
- 20 40 CFR Part 761 et seq., governing PCBs.
- 21 3. At the time of the inspection, the Inspector observed that
- 22 the Respondent engaged in the business of processing and
- 23 distributing in commerce used oil fuels to burners or other
- marketers, and therefore is subject to the requirements of
- 25 40 C.F.R. Part 761.3 which regulate the marketing of used
- 26 oil.
- 27 4. Used oil to be burned for energy recovery is presumed to

1 contain quantifiable levels (2 ppm) of PCB unless the 2 marketer obtains analyses (testing) or other information 3 that the used oil fuel does not contain quantifiable levels of PCBs. The person who first claims that a used oil fuel does not contain quantifiable level (2 ppm) PCB must obtain 5 6 analyses or other information to support that claim. Marketers who first claim that the used oil fuel contains no 7 detectable PCBs must include among the records required by 8 40 C.F.R. 266.43(b)(6)(i) copies of the analysis or other 9 10 information documententing his claim, and he must include 11 among the records required by 40 C.F.R. 266.43(b)(6)(ii), a 12 copy of each certification notice received or prepared 13 relating to transactions involving PCB-containing used oil. 40 C.F.R. 761.20(e). 14 5. At the time of the inspection, the Inspector observed that

15 16 the Respondent claimed that each load of used oil comprising the waste oil contained in tank number 402 at the Signal 17 Hill facility and shipped for diposal to Systech 18 19 Environmental on or about December 11, 1989 did not contain quantifiable levels of PCBs without having accurate analysis 20 21 (testing) or other information to support that claim, and 22 that the Respondent failed to maintain copies of the 23 analysis of each of the loads or other information 24 documenting this claim, in violation of 40 C.F.R. 761.20(e) and 15 U.S.C. 2614(1)(C). 25

## 26 <u>COUNT II</u>

27 1. Count II incorporates by reference the allegations contained

- in Paragraphs Numbered 1 and 2 of Count I as if fully
- 2 recited herein.
- 3 2. At the time of the inspection, the Inspector observed that
- 4 the Respondent engaged in the business of processing and
- 5 distributing in commerce used oil fuels to burners or other
- 6 marketers.
- 7 3. Unless otherwise specifically provided, PCBs at
- 8 concentrations of 50 ppm or greater must be disposed of in
- 9 an EPA approved incinerator, chemical waste landfill, or
- high efficiency boiler. 40 C.F.R. 761.60(a).
- 11 4. "Disposal" means intentionally or accidentally to discard,
- throw away, or otherwise complete or terminate the useful
- 13 life of PCBs and PCB Items. Disposal includes spills,
- leaks, and other uncontrolled discharges of PCBs as well as
- actions related to containing, transporting, destroying,
- degrading, decontaminating, or confining PCBs and PCB Items.
- 17 5. At the time of inspection, the Inspector determined that, on
- or about December 11, 1989, the Petroleum Recycling
- 19 Corporation disposed of waste oil containing approximately
- 20 266 ppm PCBs at a facility that is not an EPA approved
- incinerator, chemical waste landfill, or high efficiency
- 22 boiler that meets the criteria stated at 40 C.F.R. Part
- 23 761.60. 761.65 and 761.75, in violation of 40 C.F.R.
- 24 761.60(a) and 15 U.S.C. 2614(1)(C).
- 25 <u>COUNT III</u>
- 26 1. Count III incorporates by reference the allegations
- contained in Paragraphs Numbered 1 and 2 of Count I as if

- 1 fully recited herein.
- 2 2. At the time of the inspection, the Inspector observed that
- 3 the Respondent stored PCBs for disposal at the Respondent's
- Fontana, California facility and therefore is subject to the
- 5 requirements of 40 C.F.R. 761.65 which regulates storage for
- 6 disposal for PCBs and PCB Items.
- 7 3. PCB storage for disposal regulations at 40 C.F.R. Part
- 8 761.65 apply to the storage for disposal of PCBs at
- 9 concentrations of 50 ppm or greater and PCB Items with PCB
- 10 concentrations of 50 ppm or greater.
- 11 4. Storage containers for liquid PCBs can be larger than the
- containers specified at 40 C.F.R. Part 761.65(c)(6) provided
- 13 that the containers the containers are designed,
- 14 constructed, and operated in compliance with Occupational
- 15 Safety and Health Standards, 29 C.F.R. 1910.106 and that the
- owners or operators of any facility using containers
- described in paragraph (c)(7)(i) of this section shall
- 18 prepare and implement a Spill Prevention Control and
- 19 Countermeasure (SPCC) Plan as described in Part 112 of this
- title. Storage containers provided in paragraph (c) (7) of
- this section shall have a record that includes for each
- 22 batch of PCBs the quantity of the batch and date the batch
- 23 was added to the container. The record shall also include
- 24 the date, the quantity, and disposition of any batch of PCBs
- removed from the container. 40 C.F.R. 761.65(c)(7) and (8).
- 26 5. At the time of the inspection, the Inspector observed that
- 27 during the time PCBs were stored at the Respondent's

1	Fontana, California facility, the Respondent had failed to
2	prepare and implement a Spill Precention Control and
3	Countermeasure Plan as described in 40 C.F.R. Part 112 and
4	had failed to maintain for the storage tank containing PCBs
5	a record that included for each batch of PCBs the quantity
6	of the batch and the date the batch was added to the
7	container and the date, the quantity, and disposition of any
8	batch of PCBs removed from the container, in violation of 40
9	C.F.R. 761.65(c) and 15 U.S.C. 2614(1)(C).
10	II
11	PROPOSED CIVIL PENALTY
12	Section 16(a) of TSCA, 15 USC 2615(a), authorizes a civil
13	penalty of up to \$25,000 per day for each violation of Section 15
14	of TSCA, 15 USC 2614. The civil penalty assessment is derived
15	through application of the "Guidelines for Assessment of Civil
16	Penalties Under Section 16 of the Toxic Substances Control Act;
17	PCB Penalty Policy" Federal Register, Vol. 55, No. 72 (April 13,
18	1990). Based upon the foregoing Guidelines, EPA proposes to
19	assess the following civil penalty:
20	
21	<u>COUNT I</u> IMPROPER MARKETING (Failure to support claim
22	that used oil contained less than 2 ppm PCBs)\$20,000.00
23	40 C.F.R. 761.20(e)
24	15 u.s.c. 2614 (1)(C) <u>COUNT II</u>
25	DISPOSAL VIOLATION (Improper disposal of
26	PCBs)\$25,000.00 40 C.F.R. 761.60(a) and (d)

1	COUNT 111
2	STORAGE FOR DISPOSAL VIOLATION (Failure to prepare and maintain SPCC Plan and to maintain records of PCBs
40 C.F.R. 761.65 4 15 U.S.C. 2614 (1)(C)	
5	
6	Total Proposed Penalty\$ 65,000.00
7	III
8	NOTICE OF OPPORTUNITY FOR HEARING
9	You have the right to request a hearing on any material fact
10	contained in the Complaint or the amount of the proposed penalty.
11	If you wish to request a hearing and avoid being found in
12	default, you must file a written Answer to the Complaint with the
13	Regional Hearing Clerk, EPA Region 9, 75 Hawthorne Street, San
14	Francisco, California 94105, within twenty (20) days of your
15	receipt of the Complaint. The Answer must clearly and directly
16	admit, deny, or explain each of the factual allegations contained
17	in the Complaint with regard to which you have any knowledge. A
18	failure to admit, deny, or explain any material fact allegation
19	will constitute an admission of the allegation. The Answer must
20	also state (1) the circumstances or arguments which constitute
21	the grounds of defense, (2) the facts which you intend to place
22	at issue, and (3) whether a hearing is requested.
23	If you fail to file a written Answer within twenty (20) days
24	of your receipt of the Complaint, you may be found in default.
25	Your default will constitute an admission of all facts alleged in
26	the Complaint and a waiver of your right to a hearing. The

///

- 1 penalty proposed in the Complaint will be imposed without further
- 2 proceedings.
- 3 The public hearing that you request will be held in a
- 4 location determined in accordance with 40 C.F.R. Part 22. The
- 5 hearing will be conducted in accordance with the provisions of
- 6 the Administrative Procedure Act, 5 U.S.C. 552 et seq., and the
- 7 Rules of Practice, 40 CFR Part 22 (45 F.R. 26360), a copy of
- 8 which accompanies the Complaint.
- 9 IV

## 10 <u>SETTLEMENT CONFERENCE</u>

- Whether or not you request a hearing, you may confer
- 12 informally with EPA to discuss the alleged facts, violations or
- 13 amount of the proposed penalty. An informal conference does not,
- 14 however, affect your obligation to file a written Answer within
- 15 twenty (20) days of your receipt of the Complaint.
- 16 Any settlement reached as a result of an informal conference
- 17 will be embodied in a written Consent Agreement and Order. The
- 18 issuance of the Consent Agreement and order will constitute a
- 19 waiver of your right to a hearing on any matter to which you have
- 20 stipulated.
- 21 If a settlement cannot be reached through an informal
- 22 conference, the filing of a written Answer within twenty (20)
- 23 days of your receipt of the Complaint will preserve your right to
- 24 a hearing.
- 25 EPA encourages all parties against whom a penalty is
- 26 proposed to explore the possibility of settlement. To request an
- 27 informal conference, you should contact David M. Jones, Assistant

Regional Counsel, EPA, Region 9, 75 Hawthorne Street, San Francisco, California 94103, telephone number (415) 744-1314. Date David P. Howekamp Director Air and Toxics Division